Contribution ID: c549d5e1-2999-4cdb-a89c-74b63bba56f2

Date: 15/12/2023 13:41:51

Targeted consultation on the implementation of the Sustainable Finance Disclosures Regulation (SFDR)

Fields marked with * are mandatory.

Introduction

The <u>Sustainable Finance Disclosures Regulation (SFDR)</u> started applying in March 2021 and requires financial market participants and financial advisers to disclose at entity and product levels how they integrate sustainability risks and principal adverse impacts in their processes at both entity and product levels. It also introduces additional product disclosures for sustainable financial products making sustainability claims.

This targeted consultation aims at gathering information from a wide range of stakeholders, including financial practitioners, non-governmental organisations, national competent authorities, as well as professional and retail investors, on their experiences with the implementation of the SFDR. The Commission is interested in understanding how the SFDR has been implemented and any potential shortcomings, including in its interaction with the other parts of the European framework for sustainable finance, and in exploring possible options to improve the framework.

The main topics to be covered in this questionnaire are:

- 1. current requirements of the SFDR
- 2. interaction with other sustainable finance legislation
- 3. potential changes to the disclosure requirements for financial market participants
- 4. potential establishment of a categorisation system for financial products

Sections 1 and 2 cover the SFDR as it is today, exploring how the regulation is working in practice and the potential issues stakeholders might be facing in implementing it. Sections 3 and 4 look to the future, assessing possible options to address any potential shortcomings. As there are crosslinks between aspects covered in the different sections, respondents are encouraged to look at the questionnaire in its entirety and adjust their replies accordingly.

Please note that::

- we advise you to save your draft reply regularly by clicking on the "Save as draft" button on the right side of the screen
- some questions of this online questionnaire are displayed only when a specific response is given to a previous question
- in order to ensure a fair and transparent consultation process only responses received through our online
 questionnaire will be taken into account and included in the report summarising the responses. Should you
 have a problem completing this questionnaire or if you require particular assistance, please contact fismasfdr@ec.europa.eu

More information on

- this consultation
- the consultation document
- the related public consultation

*Language of my contribution

- sustainability-related disclosure in the financial services sector
- the protection of personal data regime for this consultation

About you

Latvian

Bulgarian
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• English
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German
Greek
Hungarian
Irish
Italian

Lit	huanian											
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SI	ovak											
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Preul	3ner											
*Email (t	his won't be published)											
m.pre	eussner@gdv.de											
*Organis	sation name											
•	racter(s) maximum											
Germ	nan Insurance Association (GDV)											

*Organisation size

- Micro (1 to 9 employees)
- Small (10 to 49 employees)
- Medium (50 to 249 employees)
- Large (250 or more)

Transparency register number

255 character(s) maximum

Check if your organisation is on the <u>transparency register</u>. It's a voluntary database for organisations seeking to influence EU decision-making.

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*Country of origin

	unitry of origin						
Ple	ase add your country of orig Afghanistan	jin, ©	or that of your organisation Djibouti	on.	Libya	0	Saint Martin
	Aland Islands	0	Dominica	0	Liechtenstein	0	Saint Pierre and
	, nama refamae						Miquelon
	Albania		Dominican		Lithuania		Saint Vincent
			Republic				and the
							Grenadines
	[©] Algeria		Ecuador		Luxembourg		Samoa
	American Samoa		Egypt		Macau		San Marino
	Andorra		El Salvador		Madagascar		São Tomé and
							Príncipe
	Angola		Equatorial Guinea	a	Malawi		Saudi Arabia
	Anguilla		Eritrea		Malaysia		Senegal
	Antarctica		Estonia		Maldives		Serbia
	Antigua and		Eswatini		Mali		Seychelles
	Barbuda						
	Argentina		Ethiopia		Malta		Sierra Leone
	Armenia		Falkland Islands		Marshall Islands		Singapore
	Aruba		Faroe Islands		Martinique		Sint Maarten
	Australia		Fiji		Mauritania		Slovakia
	Austria		Finland		Mauritius		Slovenia
	Azerbaijan		France		Mayotte	0	Solomon Islands
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Bahamas Bahrain Bangladesh	French Guiana French Polynesia French Southerr and Antarctic Lands		Somalia South Africa South Georgia and the South Sandwich Islands
Barbados	Gabon	Monaco	South Korea
Belarus	Georgia	Mongolia	South Sudan
Belgium	Germany	Montenegro	Spain
Belize	Ghana	Montserrat	Sri Lanka
Benin	Gibraltar	Morocco	Sudan
Bermuda	Greece	Mozambique	Suriname
Bhutan	Greenland	Myanmar/Burma	Svalbard and Jan Mayen
Bolivia	Grenada	Namibia	Sweden
Bonaire Saint	Guadeloupe	Nauru	Switzerland
Eustatius and Saba	2.2.2.2.2.2.4		
Bosnia and Herzegovina	Guam	Nepal	Syria
Botswana	Guatemala	Netherlands	Taiwan
Bouvet Island	Guernsey	New Caledonia	Tajikistan
Brazil	Guinea	New Zealand	Tanzania
British Indian	Guinea-Bissau	Nicaragua	Thailand
Ocean Territory		J	
British VirginIslands	Guyana	Niger	The Gambia
Brunei	Haiti	Nigeria	Timor-Leste
Bulgaria	Heard Island and		© Togo
Daigana	McDonald Island		1090
Burkina Faso	Honduras	Norfolk Island	Tokelau
Burundi	Hong Kong	Northern	Tonga
	5 5	Mariana Islands	J
Cambodia	Hungary	North Korea	Trinidad and
•	0	©	Tobago

Cameroon	Iceland	North Macedonia Tunisia
Canada	India	Norway Turkey
Cape Verde	Indonesia	Oman Turkmenistan
Cayman Islands	Iran	Pakistan Turks and
		Caicos Islands
Central African	Iraq	Palau Tuvalu
Republic		
Chad	Ireland	Palestine Uganda
Chile	Isle of Man	Panama Ukraine
China	Israel	Papua New United Arab
		Guinea Emirates
Christmas Island	Italy	Paraguay United Kingdom
Clipperton	Jamaica	Peru United States
Cocos (Keeling)	Japan	Philippines United States
Islands		Minor Outlying
		Islands
Colombia	Jersey	Pitcairn Islands Uruguay
Comoros	Jordan	Poland US Virgin Islands
Congo	Kazakhstan	Portugal Uzbekistan
Cook Islands	Kenya	Puerto Rico Vanuatu
Costa Rica	Kiribati	Qatar Vatican City
Côte d'Ivoire	Kosovo	Réunion Venezuela
Croatia	Kuwait	Romania Vietnam
Cuba	Kyrgyzstan	Russia Wallis and
		Futuna
Curação	Laos	Rwanda Western Sahara
Cyprus	Latvia	Saint Barthélemy Yemen
Czechia	Lebanon	Saint Helena Zambia
		Ascension and
		Tristan da Cunha
Democratic	Lesotho	Saint Kitts and Zimbabwe
Republic of the		Nevis
Congo		
Denmark	Liberia	Saint Lucia

^{*}Field of activity or sector

	Accounting
	Auditing
	Banking
	Credit rating agencies
V	Insurance
	Pension provision
	Investing
	Investment management (e.g. hedge funds, private equity funds, venture capital funds, money market funds, securities)
	Financial advice
	Administration of benchmarks
	Providing of ESG data and/or ratings
	Structuring/issuance of securities
	Market infrastructure operation (e.g. CCPs, CSDs, Stock exchanges)
	Social entrepreneurship
	Other
	Not applicable
*To w	hich category do you mainly belong or do you mainly represent:
	I am a financial market participant as defined in Article 2(1) of the Sustainable
	Finance Disclosure Regulation (SFDR)
	I am a financial adviser as defined in Article 2(11) of SFDR
0	I am both a financial market participant as defined in Article 2(1) of the SFDR
	and a financial adviser as defined in Article 2(11) of SFDR
0	I am another type of financial undertaking that does not fall under th definition
	of financial market participant of the SFDR
0	I am a non-financial undertaking
0	I am a non-professional investor
0	I am a professional investor
0	I am a national authority or supervisor
0	I am an NGO
0	I am an ESG data and/or ratings provider
0	I am a benchmark administrator
0	I am an academic
0	My organisation is none of the above

Where applicable, please indicate your assets under management (in million EUR): (If not applicable, please indicate N/A)

	Your assets under management (in million EUR)
Overall	n/a
Products disclosing under Article 8	n/a
Products disclosing under Article 9	n/a

*Your business is oriented: predominantly towards professional investors predominantly towards retail investors equally to professional and retail investors
Please indicate your revenues, if applicable as published in your most recent financial statement (in million EUR):
n/a
Please indicate your balance sheet size, if applicable as published in your most recent financial statement (in million EUR):
n/a
*Do you have more than 500 employees on average during the financial year? Yes No
*Will your organisation be subject to the reporting requirements under the <u>Corporate Sustainability Reporting Directive (CSRD)</u> ?
(The CSRD requirements will apply to all large and all listed undertakings with limited liability (except listed micro-enterprises) according to categories defined in Article 3 of Directive 2013
/34/EU (the Accounting Directive). Credit institutions and insurance undertakings with
unlimited liability are also in scope subject to the same size criteria. Non-EU undertakings
listed on the EU regulated markets and non-EU undertakings with a net turnover above
EUR 150 million that carry out business in the EU will also have to publish certain
sustainability-related information through their EU subsidiaries that are subject to CSRD (or -
in the absence of such EU subsidiaries - through their EU branches with net turnover above

Yes

EUR 40 million).

[◎] No

Don't know / no opinion / not applicable

The Commission will publish all contributions to this targeted consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. Fo r the purpose of transparency, the type of respondent (for example, 'business association, 'consumer association', 'EU citizen') country of origin, organisation name and size, and its

transparency register number, are always published. Your e-mail address will never be published.

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Anonymous

Only organisation details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published as received. Your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

Public

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published. Your name will also be published.

I agree with the personal data protection provisions

Would you be available for follow-up questions under the contact information you provided above?

- Yes
- No

Section 1. Current requirements of the SFDR

The EU's sustainable finance policy is designed to attract private investment to support the transition to a sustainable, climate-neutral economy. The SFDR is designed to contribute to this objective by providing transparency to investors about the sustainability risks that can affect the value of and return on their investments ('outside-in' effect) and the adverse impacts that such investments have on the environment and society ('inside-out'). This is known as double materiality. This section of the questionnaire seeks to assess to what extent respondents consider that the SFDR is meeting its objectives in an effective and efficient manner and to identify their views about potential issues in the implementation of the regulation.

We are seeking the views of respondents on how the SFDR works in practice. In particular, we would like to know more about potential issues stakeholders might have encountered regarding the concepts it establishes and the disclosures it requires.

Question 1.1 The SFDR seeks to strengthen transparency through sustainability-related disclosures in the financial services sector to support the EU's shift to a sustainable, climate neutral economy.

In your view, is this broad objective of the regulation still relevant?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 1.2 Do you think the SFDR disclosure framework is effective in achieving the following specific objectives (included in its Explanatory Memorandum and mentioned in its recitals):

Note: In this questionnaire we refer to the term 'end investor' (retail or professional) to designate the ultimate beneficiary of the investments in financial products (as defined under the SFDR) made by a person for their own account.

	1 (totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Increasing transparency towards end investor with regard to the integration of sustainability risks	0	0	0	•	©	0
Increasing transparency towards end investor with regard to the consideration of adverse sustainability impacts	0	0	•	0	0	0
Strengthening protection of end investors and making it easier for them to benefit from and compare among a wide range of financial products and services, including those with sustainability claims	0	•	0	0	0	0
Channelling capital towards investments considered sustainable, including transitional investments ('investments considered sustainable' should be understood in a broad sense, not limited to the definition of sustainable investment set out in Article 2(17) of SFDR)	•	•	•	•	•	0

Ensuring that ESG considerations are integrated into the investment and advisory process in a consistent manner across the different financial services sectors	•	•	•	•	•	•
Ensuring that remuneration policies of financial market participants and financial advisors are consistent with the integration of sustainability risks and, where relevant, sustainable investment targets and designed to contribute to long-term sustainable growth	0	0	•	•	0	•

Question 1.3 Do you agree that opting for a disclosure framework at EU level was more effective and efficient in seeking to achieve the objectives mentioned in Question 1.2 than if national measures had been taken at Member State level?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 1.4 Do you agree that the costs of disclosure under the SFDR framework are proportionate to the benefits it generates (informing end investors, channelling capital towards sustainable investments)?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

We are seeking the views of respondents on how the SFDR works in practice and the impact it has had.

Question 1.5 To what extent do you agree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The SFDR has raised awareness in the financial services sector of the potential negative impacts that investment decisions can have on the environment and/or people	©	©	•	©	•	•
Financial market participants have changed the way they make investment decisions and design products since they have been required to disclose sustainability risks and adverse impacts at entity and product level under the SFDR	0	0	0	•	0	0
The SFDR has had indirect positive effects by increasing pressure on investee companies to act in a more sustainable manner	0	0	•	0	0	0

We	would	also l	ike to	know	more	about	potential	issues	stakeholders	might h	nave	encountered	l regardin	g the	concepts
that	the SF	DR e	stablis	shes a	nd the	disclo	sures it r	equires							

Question 1.6 To what extent do you agree or disagree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Some disclosures required by the SFDR are not sufficiently useful to investors	0	0	0	0	•	0
Some legal requirements and concepts in the SFDR, such as 'sustainable investment', are not sufficiently clear	0	0	0	0	•	0
The SFDR is not used as a disclosure framework as intended, but as a labelling and marketing tool (in particular Articles 8 and 9)	0	0	0	•	0	0
Data gaps make it challenging for market participants to disclose fully in line with the legal requirements under the SFDR	0	0	0	0	•	0
Re-use of data for disclosures is hampered by a lack of a common machine-readable format that presents data in a way that makes them easy to extract	0	0	•	0	0	0
There are other deficiencies with the SFDR rules (please in text box following question 1.7)	0	0	0	0	•	0

Question 1.7 To what extent do you agree or disagree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The issues raised in question 1.6 create legal uncertainty for financial market participants and financial advisers	©	•	•	•	•	0
The issues raised in question 1.6 create reputational risks for financial market participants and financial advisers	0	0	0	0	•	0
The issues raised in question 1.6 do not allow distributors to have a sufficient or robust enough knowledge of the sustainability profile of the products they distribute	0	0	•	0	0	0
The issues raised in question 1.6 create a risk of greenwashing and mis-selling	0	0	•	0	0	0
The issues raised in question 1.6 prevent capital from being allocated to sustainable investments as effectively as it could be	0	0	0	•	0	0
The current framework does not effectively capture investments in transition assets	0	0	0	•	0	0
The current framework does not effectively support a robust enough use of shareholder engagement as a means to support the transition	0	0	0	•	0	0

Others Others

Please provide any additional explanations as necessary for questions 1.5, 1.6 and 1.7:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The German insurers support the objective of the SFDR which is to provide comprehensive and comprehensible information on sustainability-related issues to retail investors and, thus, to enable them to reliably base their investment decisions on sustainability considerations.

However, to fulfil its purpose, the information must be delivered in a form which is adapted to the target audience. This is not the case under the current regime.

We strongly agree with EIOPA's observations in its technical advice on the EU Commission's retail investment strategy: EIOPA found that the disclosure requirements of – inter alia – the SFDR, do not in fact benefit consumers because the information is too complex, too long and too detailed (EIOPA-BoS-22/244, p. 35 et seq.). According to EIOPA, one reason for this is that market and supervisory transparency objectives are being mixed with consumer transparency objectives, in a way that leads to a single disclosure document being designed for very different target audiences. EIOPA proposes that information should be presented in a radically simpler and more user-friendly format.

Account should also be taken of the fact that the sustainability information is only one element of a package of pre-contractual/periodic information required by other legislation. If the package becomes too big, the information in its entirety risks being ignored by customers (information overload).

In line with these considerations, we are convinced that the information which is provided to retail investors pre-contractually or annually needs to be substantially simplified and reduced. Inspiration could be drawn from the dashboard proposed by the ESA in this year's consultation on SFDR Level 2, however not as an add-on to the current templates as suggested by the ESA but as a replacement. These dashboards (without the remaining parts of the templates) would be well suited as information to be included in the sectoral customer information designated in Articles 6(3) and 11 (2) SFDR. The conciseness of the information would significantly increase the likelihood of it being noticed and read by consumers. More detailed information could be provided on request and/or made available on the internet. The information published on the internet should be structured with the purpose of facilitating access for non-experts (layering). Its level of detail should also be critically reviewed in terms of real relevance in order to establish a proportionate relationship between costs and benefit. Such an approach would also benefit advisors who equally rely on comprehensible and accessible product information for the advice provided in relation to the customers' sustainability preferences.

Disclosures of principal adverse impacts (PAIs)

There are several disclosures concerning PAIs in the SFDR. As a general rule, the SFDR requires financial market participants who consider PAIs to disclose them at entity level on their website. It also includes a mandatory requirement for financial market participants to provide such disclosures when they have more than 500 employees (Article 4). The Delegated Regulation of the SFDR includes a list of these PAI indicators. These entity level PAI indicators are divided into three tables in the Delegated Regulation. Indicators listed in table 1 are mandatory for all participants, and indicators in tables 2 and 3 are subject to a materiality assessment by the financial market participant (at least one indicator from table 2 and one from table 3 must be included in every PAI statement).

Second, the SFDR requires financial market participants who consider PAIs at entity level to indicate in the precontractual documentation whether their financial products consider PAIs (Article 7) and to report the impacts in the corresponding periodic disclosures (Article 11). When reporting these impacts, financial market participants may rely on the PAI indicators defined at entity level in the Delegated Regulation.

Finally, in accordance with the empowerment given in Article 2a of SFDR, the Delegated Regulation requires that the do no significant harm (DNSH) assessment of the sustainable investment definition is carried out by taking into account the PAI indicators defined at entity level in Annex I of the Delegated Regulation.

In this context:

Question 1.8 To what extent do you agree with the following statements about entity level disclosures?

	1 (totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
I find it appropriate that certain indicators are always considered material (i.e. "principal") to the financial market participant for its entity level disclosures, while having other indicators subject to a materiality assessment by the financial market participant (approach taken in Annex I of the SFDR Delegated Regulation)	©	©	•	•	©	•
I would find it appropriate that all indicators are always considered material (i.e. "principal") to the financial market participant for its entity level disclosures	•	0	0	0	0	0
I would find it appropriate that all indicators are always subject to a materiality assessment by the financial market participant for its entity level disclosures	0	0	0	•	0	0

Question 1.8.1 When following the approach described in the first statement of question 1.8 above, do you agree that the areas covered by the current indicators listed in table 1 of the Delegated Regulation are the right ones to be considered material in all cases?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 1.9 To what extent do you agree with the following statements about product level disclosures?

	1 (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The requirement to 'take account of' PAI indicators listed in Annex I of the Delegated Regulation for the DNSH assessment, does not create methodological challenges	0	0	•	0	0	•
In the context of product disclosures for the do no significant harm (DNSH) assessment, it is clear how materiality of principal adverse impact (PAI) indicators listed in Annex I of the Delegated Regulation should be applied	0	•	0	0	0	0
The possibility to consider the PAI indicators listed in Annex I of the Delegated Regulation for product level disclosures of Article 7 do not create methodological challenges	0	0	•	0	0	0
It is clear how the disclosure requirements of Article 7 as regards principal adverse impacts interact with the requirement to disclose information according to Article 8 when the product promotes environmental and/or social characteristics and with the requirement to disclose information according to Article 9 when the product has sustainable investment as its objective	©	•	•	©	•	©

.o. i alia 1.5.								
5000 character(s)	maximum							
ncluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.								

Please provide any additional explanations as necessary for questions 1.8,

The cost of disclosures under the SFDR today

1 2 1 and 1 Q.

Questions 1.10, 1.10.1 and 1.11 are intended for financial market participants and financial advisors subject to the SFDR.

The following two questions aim to assess the costs of the SFDR disclosure requirements distinguishing between one-off and recurring costs. One-off costs are incurred only once to implement a new reporting requirement, e.g. getting familiarised with the legal act and the associated regulatory or implementing technical standards, setting-up data collection processes or adjusting IT-systems. Recurring costs occur repeatedly every year once the new reporting is in place, e.g. costs of annual data collection and report preparation. In the specific case of precontractual disclosures for example, there are one-off costs to set up the process of publishing precontractual disclosures when a new product is launched, and recurring annual costs to repeat the process of publishing pre-contractual disclosures each time a new product is launched (depends on the number of products launched on average each year). These two questions apply both to entity and product level disclosures.

Question 1.10 Could you provide estimates of the one-off and recurring annual costs associated with complying with the SFDR disclosure requirements (EUR)?

Please split these estimates between internal costs incurred by the financial market participant and any external services contracted to assist in complying with the requirements (services from third-party data providers, advisory services, etc.).

If such a breakdown is not possible, please provide the total figures.

Please leave the cell blank for the data you are not able to provide.

	Estimated one off costs (in euros)	Estimated recurring annual costs (in euros)
Total internal costs		
Internal costs for personnel		
Internal costs for IT		
Total external costs		
External costs for data providers		
External costs for advisory services		

Total costs of SFDR disclosure requirements

Question 1.10.1: Could you split the total costs between product level and entity level disclosures?

Please leave the cell blank for the data you are not able to provide.

	Product-level disclosures (in %)	Entity-level disclosures (in %)
Estimated percentage of costs		

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 1.11 In order to have a better understanding of internal costs, could you provide an estimate of how many full-time-equivalents (FTEs - 1 FTE corresponds to 1 employee working full-time the whole year) are involved in
preparing SFDR disclosures?
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 1.11.1 Could you please provide a split between:

Please leave the cell blank for the data you are not able to provide.

	Retrieving the data (in %)	Analysing the data (in %)	Reporting SFDR disclosures (in %)	Other (in %)
Estimated percentage				

5000 character(s) maximum	
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	

Data and estimates

Financial market participants' and financial advisers' ability to fulfil their ESG transparency requirements depends in part on other disclosure requirements under the EU framework. In particular, they will rely to a significant extent on the Corporate Sustainability Reporting Directive (CSRD). However, entities are not reporting yet under those new disclosure requirements, or they may not be within the scope of the CSRD. Besides, even when data is already available today, it may not always be of good quality.

Question 1.12 Are you facing difficulties in obtaining good-quality data?

- Yes
- O No
- Don't know / no opinion / not applicable

Please specify what corresponds to "other" costs:

Question 1.12.1 If so, do you struggle to find information about the following elements?

	1 (not at all)	(to a limited extent)	(to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
The entity level principal adverse impacts	•	•	•	•	•	•
The proportion of taxonomy-aligned investments (product level)	•	©	©	•	•	•
The contribution to an						

environmental or social objective, element of the definition of 'sustainable investment' (product level)	©	•	©	•	•	©
The product's principal adverse impacts, including when assessed in the context of the 'do no significant harm' test which requires the consideration of PAI entity level indicators listed in Annex I of the Delegated Regulation and is an element of the definition of 'sustainable investment' (product level)						
The good governance practices of investee companies (product level)	•	©	©	•	©	©
Other	0	0	0	0	0	0

Question 1.12.2 Is the SFDR sufficiently flexible to allow for the use of estimates?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 1.12.3 Is it clear what kind of estimates are allowed by the SFDR?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 1.12.4 If you use estimates, what kind of estimates do you use to fill the data gap?

a) For entity level principal adverse impacts:

	1 (not at all)	(to a limited extent)	(to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Estimates from data providers, based on data coming from the investee companies	•	•	•	•	•	•
Estimates from data providers, based on data coming from other sources	•	•	©	•	•	•

In-house estimates	•	•	•	0	•	•
Internal ESG score models	0	0	0	0	0	•
External ESG score models	•	0	•	•	©	•
Other	0	0	0	0	0	0

b) For taxonomy aligned investments (product level):

	1 (not at all)	(to a limited extent)	(to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Estimates from data providers, based on data coming from the investee companies	•	•	•	•	•	•
Estimates from data providers, based on data coming from other sources	•	•	•	•	•	•
In-house estimates	•	•	0	0	•	0
Internal ESG score models	•	•	0	0	•	•
External ESG score models	0	0	0	0	0	0
Other	0	0	0	0	0	0

c) For sustainable investments (product level):

	1 (not at all)	(to a limited extent)	(to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Estimates from data providers, based on data coming from the investee companies	•	•	•	•	•	•
Estimates from data providers, based on data coming from other sources	•	•	•	©	©	•
In-house estimates	0	0	0	0	0	•
Internal ESG score models	•	0	0	0	0	•
External ESG score models	0	0	0	0	0	0
Other	0	0	0	0	0	0

d) Other data points:

	1 (not at all)	(to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Estimates from data providers,						

based on data coming from the investee companies	©	©	©	©	©	0
Estimates from data providers, based on data coming from other sources	•	•	•	•	•	•
In-house estimates	0	0	•	0	0	•
Internal ESG score models	0	0	0	0	©	0
External ESG score models	©	0	0	0	©	0
Other	0	0	0	0	0	0

Question 1.12.5 Do you engage with investee companies to encourage reporting of the missing data?

1	_	Not	at	all	
		1 10 6	uι	u	

2 - To a limited extent

3 - To some extent

4 - To a large extent

5 - To a very large extent

Don't know / no opinion / not applicable

Please provide further explanations to your replies to questions 1.12 to 1.12.5:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 1.13 Have you increased your offer of financial products that make sustainability claims since the disclosure requirements of Articles 8 and 9 of the SFDR began to apply (i.e. since 2021, have you been offering more products that you categorise as Articles 8 and 9 than those you offered before the regulation was in place and for which you also claimed a certain sustainability performance)?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 1.13.1 Please specify how the share of financial products making sustainability claims has evolved in the past years

(Please express it as a percentage of the total financial products you offered each year)

	Percentage of the total financial products
2020	
2021	
2022	
2023	

Question 1.13.2 If you have increased your offering of financial products making sustainability claims, in your view, has any of the following factors influenced this increase?

	1 (not at all)	2 (not really)	3 (partially)	4 (mostly)	5 (totally)	Don't know - No opinion - Not applicable
SFDR requirements	0	•	0	•	•	0
Retail investor interest	0	0	0	0	0	0
Professional investor interest	0	0	0	0	0	0
Market competitiveness	0	0	0	0	0	0
Other factors	0	0	0	0	0	0

Please provide further explanations to your replies to questions 1.13, 1.13 1 and 1.13.2:

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loldding spaces	and into breaks,	.c. stricter triair tri	TO WOOD CHAR	deters counting me	inou.	

Section 2. Interaction with other sustainable finance legislation

The SFDR interacts with other parts of the EU's sustainable finance framework. Questions in this section will therefore seek respondents' views about the current interactions, as well as potential inconsistencies or misalignments that might exist between the SFDR and other sustainable finance legislation. There is a need to assess the potential implications for other sustainable finance legal acts if the SFDR legal framework was changed in the future. Questions as regards these potential implications are included in section 4 of this questionnaire, when consulting on the potential establishment of a categorisation system for products, and they do not prejudge future positions that might be taken by the Commission.

The SFDR mainly interacts with the following legislation and their related delegated and implementing acts:

- the Taxonomy Regulation
- the Benchmarks Regulation
- the Corporate Sustainability Reporting Directive (CSRD)
- the Markets in Financial Instruments Directive (MiFID 2) and the Insurance Distribution Directive (IDD)
- the Regulation on Packaged Retail Investment and Insurance Products (PRIIPs)

Other legal acts that are currently being negotiated may also interact with the SFDR in the future. They are not covered in this questionnaire as the detailed requirements of these legal acts have not yet been agreed. At this stage, it would be speculative to seek to assess how their interaction with SFDR would function.

Both the SFDR and the Taxonomy Regulation introduce key concepts to the sustainable finance framework. Notably, they introduce definitions of 'sustainable investment' (SFDR) and 'environmentally sustainable' economic activities (taxonomy). Both definitions require, inter alia, a contribution to a sustainable objective and a do no significant harm (DNSH) test. But while these definitions are similar, there are differences between them which could create practical challenges for market participants.

Question 2.1 The <u>Commission recently adopted a FAQ</u> clarifying that investments in taxonomy-aligned 'environmentally sustainable' economic activities can automatically qualify as 'sustainable investments' in those activities under the SFDR.

To what extent do you agree that this FAQ offers sufficient clarity to market participants on how to treat taxonomy-aligned investment in the SFDR product level disclosures?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

The Benchmarks Regulation introduces two categories of climate benchmarks – the EU climate transition benchmark (EU CTB) and the EU Paris-aligned benchmark (EU PAB) - and requires benchmark administrators to disclose on ESG related matters for all benchmarks (except interest rate and foreign exchange benchmarks). The SFDR makes reference to the CTB and PAB in connection with financial products that have the reduction of carbon emissions as their objective. Both legal frameworks are closely linked as products disclosing under the SFDR can for example passively track a CTB or a PAB or use one of them as a reference benchmark in an active investment strategy. More broadly, passive products rely on the design choices made by the benchmark administrators.

Question 2.2 To what extent do you agree or disagree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The <u>questions & answers published by the Commission</u> <u>in April 2023</u> specifying that the SFDR deems products passively tracking CTB and PAB to be making 'sustainable investments' as defined in the SFDR provide sufficient clarity to market participants	©	©	©	©	•	•
The approach to DNSH and good governance in the SFDR is consistent with the environmental, social and governance exclusions under the PAB/CTB	0	0	•	0	0	0
The ESG information provided by benchmark administrators is sufficient and is aligned with the information required by the SFDR for products tracking or referencing these benchmarks	0	0	0	•	0	0

Both the SFDR and the Corporate Sustainability Reporting Directive (CSRD) introduce entity level disclosure requirements with a double-materiality approach [1]. The CSRD sets out sustainability reporting requirements mainly for all large and all listed undertakings with limited liability (except listed micro-enterprises)[2], while the SFDR introduces sustainability disclosure requirements at entity level for financial market participants and financial advisers as regards the consideration of sustainability related factors in their investment decision-making process. Moreover, in order for financial market participants and financial advisers to meet their product and entity level disclosure obligations under the SFDR, they will rely to a significant extent, on the information reported according to the CSRD and its European Sustainability Reporting Standards (ESRS) (provided positive scrutiny of co-legislators of the ESRS delegated act).

¹ Transparency requirements relate to the sustainability risks that can affect the value of investments (SFDR) or companies (CSRD) ('outside-in' effect) and the adverse impacts that such investments or companies have on the environment and society ('inside-out').

² Credit institutions and insurance undertakings with unlimited liability are also in scope subject to the same size criteria. Non-EU undertakings listed on the EU regulated markets and non-EU undertakings with a net turnover above EUR 150 million that carry out business in the EU will also have to publish certain sustainability-related information through their EU subsidiaries that are subject to CSRD (or - in the absence of such EU subsidiaries – through their EU branches with net turnover above EUR 40 million).

Question 2.3 To what extent do you agree or disagree with the following statements?

	totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The SFDR disclosures are consistent with the CSRD requirements, in particular with the European Sustainability Reporting Standards	0	©	•	©	0	•
There is room to streamline the entity level disclosure requirements of the SFDR and the CSRD	0	0	0	•	0	0

Financial advisors (under MiFID 2) and distributors of insurance-based investment products (under IDD) have to conduct suitability assessments based on the sustainability preferences of customers. These assessments rely in part on sustainability-related information made available by market participants reporting under the SFDR.

Question 2.4 To what extent do you agree that the product disclosures required in the SFDR and <u>its Delegated Regulation</u> (e.g. the proportion of sustainable investments or taxonomy aligned investments, or information about principal adverse impacts) are sufficiently useful and comparable to allow distributors to determine whether a product can fit investors' sustainability preferences under MiFID 2 and the IDD?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 2.5 MIFID and IDD require financial advisors to take into account sustainability preferences of clients when providing certain services to them.

Do you believe that, on top of this behavioural obligation, the following disclosure requirements for financial advisors of the SFDR are useful?

	1 (not at all)	(to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Article 3, entity level disclosures about the integration of sustainability risks policies in investment or insurance advice	•	•	•	•		•
Article 4, entity level disclosures						

about consideration of principal adverse impacts	©	•	©		©	•
Article 5, entity level disclosures about remuneration policies in relation to the integration of sustainability risks	•	•	•	•	•	•
Article 6, product level pre- contractual disclosures about the integration of sustainability risks in investment or insurance advice	•	•	•	•	•	•
Article 12, requirement to keep information disclosed according to Articles 3 and 5 up to date	©	•	•	•	•	•

Question 2.6 Have the requirements on distributors to consider sustainability preferences of clients impacted the quality and consistency of disclosures made under SFDR?

Yes	
-----	--

[◎] No

Don't know / no opinion / not applicable

Question 2.6.1 Please explain how these requirements have impacted the quality and consistency of disclosures made under SFDR:

PRIIPs requires market participants to provide retail investors with key information documents (KIDs). As part of the retail investment strategy, the Commission has recently proposed to include a new sustainability section in the KID to make sustainability-related information of investment products more visible, comparable and understandable for retail investors. Section 4 of this questionnaire includes questions related to PRIIPs, to seek stakeholders' views as regards potential impacts on the content of the KID if a product categorisation system was established.

Please clarify your replies to questions in section 2 as necessary:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We welcome the objective of this section of the questionnaire, which is to establish consistency of the legal framework applicable to financial products with sustainability characteristics. Otherwise overlaps, contradictions and superfluous bureaucracy could discourage the development and distribution of sustainable products. The following points are of particular practical importance:

- The information requirements and the standardized statements under Articles 6 and 7 Taxonomy Regulation are misleading and should be reviewed as soon as possible. The mandatory statements contradict in several points the information which has to be provided in accordance with the SFDR. Their erroneous drafting is currently causing considerable confusion among retail investors in practice and should serve as an example for the importance of coordination and consistency between different sets of legislation.
- Regarding the PRIIP-KID, the aim of accessibility and comprehensibility of the KID should not be neglected. Too much information in the KID would be counterproductive and difficult to implement, especially in view of the three-page limit. However, if sustainability information is introduced in the PRIIP KID, this information should be consistent with the requirements on the inquiry of the customer's sustainability preferences in accordance with the delegated acts under IDD and MiFID II. In the KID the retail investor should find the same information which is also the basis for his investment advice.
- The Unfair Commercial Practices Directive (2005/29/EC "UCPD") is currently amended to introduce additional rules for environmental claims. These rules deal with, inter alia, the use of "green" terminology when describing products (including product names) and with specific requirements for claims relating to future environmental performance. These provisions need to be taken into account, should further requirements be considered under the SFDR.
- Furthermore, the EU Commission has introduced the proposal for a Directive on Green claims. We understand that this Directive is intended as a safety net for sectors and products which are, so far, not subject to sectorial regulation on sustainability disclosures. Nonetheless, the SFDR is not mentioned in the

subsidiarity clause of the draft Directive. In order to avoid legal uncertainty and duplicative regulation, the SFDR should be explicitly mentioned in paragraph 2 of Article 1 of the Green Claims Directive.

• Introducing the SFDR was a great step forward in coming to a sustainable finance framework. Insurers support the Commission's efforts relating sustainable finance. Furthermore, insurers share the goals the Commission wants to achieve. Nevertheless, the integration of the SFDR in a broader sustainable finance framework was not very successful. One example: For the Taxonomy regulation and the reporting under article 8 financial market participants may only use reported data. On the other hand, for the disclosure under the SFDR financial market participants may use estimates. Generally, estimates are associated with greater uncertainties than reported data. The transition needs to be financed and insurers as well as retail clients are willing to support the transition. But investors have to rely on the data they receive. If they doubt this, there is a high risk, that they will channel their investments into other (not sustainable) products.

Furthermore, it is important that an adequate implementation period is respected with regard to new legislation. This applies not only to new regulation at Level 1 but also and especially to specifications at Level 2.

Section 3. Potential changes to disclosure requirements for financial market participants

3.1 Entity level disclosures

The SFDR contains entity level disclosure requirements for financial market participants and financial advisers. They shall disclose on their website their policies on the integration of sustainability risks in their investment decision-making process or their investment or insurance advice (Article 3). In addition, they shall disclose whether, and if so, how, they consider the principal adverse impacts of their investment decisions on sustainability factors. For financial market participants with 500 or more employees, the disclosure of a due diligence statement, including information of adverse impacts, is mandatory (Article 4). In addition, financial market participants and financial advisers shall disclose how their remuneration policies are consistent with the integration of sustainability risks (Article 5).

Question 3.1.1 Are these disclosures useful?

	1 (not at all)	2 (not really)	3 (partially)	4 (mostly)	5 (totally)	Don't kno No opinio Not applicat
Article 3	•	0	0	0	0	0
Article 4	•	0	0	0	0	0
Article 5	•	0	•	•	0	0

Please explain your replies to question 3.1.1 as necessary:

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Disclosure at entity-level is an important source for information. In our view more for institutional investors than for retail clients. Nevertheless, the SFDR is more a product regulation and the entity-level and product disclosure in the SFDR have different scopes. For the investment decision of retail clients, the PAI-Statement, i.e. entity-level disclosure, seems not very important. Therefore, it would be more appropriate to cover entity-level disclosure via ESRS and not via SFDR.

Complementing the <u>consultation by the European Supervisory Authorities (ESAs) on the revision of the regu</u>latory <u>technical standards of the SFDR</u>, the Commission is interested in respondents' views as regards the principal adverse impact indicators required by the current Delegated Regulation.

Question 3.1.2 Among the specific entity level principal adverse impact indicators required by the <u>Delegated Regulation of the SFDR</u> adopted pursuant to Article 4 (tables 1, 2 and 3 of Annex I), which indicators do you find the most (and least) useful?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We are of the opinion that each listed indicator has its own importance. The most used indicators certainly the group of the GHG-emission indicators. But the importance of each and every indicator on the intended use by the recipient.	

Several pieces of EU legislation require entity level disclosures, whether through transparency requirements on sustainability for businesses (for example the CSRD) or disclosure requirements regarding own ESG exposures (such as the Capital Requirements Regulation (CRR) and its Delegated Regulation).

Question 3.1.3 In this context, is the SFDR the right place to include entity level disclosures?

- 1 Not at all
- 2 Not really
- 3 Partially
- 4 Mostly
- 5 Totally
- Don't know / no opinion / not applicable

Question 3.1.4 To what extent is there room for streamlining sustainability-related entity level requirements across different pieces of legislation?

	4		N	~ +	~ +	ام	ı
\sim	1	-	IN	OΤ	at	aı	ı

2 - To a limited extent

3 - To some extent

4 - To a large extent

5 - To a very large extent

Don't know / no opinion / not applicable

Please explain your replies to questions in section 3.1 as necessary:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please see our answer to question 3.1.1

3.2 Product level disclosures

The SFDR includes product level disclosure requirements (Articles 6, 7, 8, 9, 10 and 11) that mainly concern risk and adverse impact related information, as well as information about the sustainability performance of a given financial product. The regulation determines which information should be included in precontractual and periodic documentation and on websites.

The SFDR was designed as a disclosure regime, but is being used as a labelling scheme, suggesting that there might be a demand for establishing sustainability product categories. Before assessing whether there might be merit in setting up such product categories in Section 4, Section 3 includes questions analysing the need for possible changes to disclosures, as well as any potential link between product categories and disclosures. The need to ask about potential links between disclosures and sustainability product categories is the reason why this section contains some references to 'products making sustainability claims'. However, this does not pre-empt in any way a decision about how a potential categorisation system and an updated disclosure regime would interact if these were established. The Commission services are openly consulting on all these issues to further assess potential ways forward as regards the SFDR.

The Commission services would therefore like to collect feedback on what transparency requirements stakeholders consider useful and necessary. We would also like to know respondents' views on whether and how these transparency requirements should link to different potential categories of products.

The general principle of the SFDR is that products that make sustainability claims need to disclose information to back up those claims and combat greenwashing. This could be viewed as placing additional burden on products that factor in sustainability considerations. This is why, in the following questions Commission services ask respondents about the

usefulness of uniform disclosure requirements for products across the board, regardless of related sustainability claims, departing from the general philosophy of the SFDR as regards product disclosures. Providing proportionate information on the sustainability profile of a product which does not make sustainability claims could make it easier for some investors to understand products' sustainability performance, as they would get information also about products that are not designed to achieve any sustainability-related outcome. This section also contains questions exploring whether it could be useful to require financial market participants who make sustainability claims about certain products to disclose additional information (i.e. in case a categorisation system is introduced in the EU framework, the need to require additional information about products that would fall under a category).

Question 3.2.1 Standardised product disclosures - Should the EU impose uniform disclosure requirements for **all** financial products offered in the EU, regardless of their sustainability-related claims or any other consideration?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 3.2.1 a) If the EU was to impose uniform disclosure requirements for all financial products offered in the EU, should disclosures on a limited number of principal adverse impact indicators be required for all financial products offered in the EU?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Please specify which principal adverse impact indicators should be required for **all** financial products offered in the EU:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We are not convinced, that a uniform disclosure requirement for all products is the best way forward. Nevertheless, regarding comparability of different product, uniform disclosure requirements may have some merits for end-clients. But as expressed in some other answers to this questionnaire, any new disclosure requirement should be restricted to the most relevant data points. Furthermore, we recommend a prior consumer testing before introducing uniform disclosure requirements to determine the actual need for information.

Question 3.2.1 b) Please see a list of examples of disclosures that could also be required about **all** financial products for transparency purposes.

In your view, should these disclosures be mandatory, and/or should any other information be required about **all** financial products for transparency purposes?

	1 (not at all)	(to a limited extent)	(to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Taxonomy- related disclosures	•	0	0	0	©	©
Engagement strategies	•	0	0	0	0	0
Exclusions	0	•	0	0	0	0
Information about how ESG-related information is used in the investment process	©	•	©	©	©	•
Other information	0	0	0	0	0	0

Please explain as necessary your replies to questions 3.2.1 and its subquestions:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

In our view there is a risk of misleading retail investors if sustainability information was required for products which do not in fact commit to certain sustainability-related characteristics or goals. For retail investors who wish to base their investment decision on sustainability aspects, the most important information is on the actual commitments of the product. Otherwise, retail investors could be led to base their decision on a status quo which may not be representative for the characteristics of the investment throughout its lifetime. We would, furthermore, like to stress that introducing information requirements specifically to increase the burden for providers is not in line with the principle of proportionality which all legislation is subject to.

Question 3.2.2 Standardised product disclosures - Would uniform disclosure requirements for some financial products be a more appropriate approach regardless of their sustainability-related claims (e.g. products whose assets under management, or equivalent, would exceed a certain threshold to be defined, products intended solely for retail investors, etc.)?
(Please note that next question 3.2.3 asks specifically about the need for disclosures in cases of products making sustainability claims.) 1 - Not at all 2 - To a limited extent 3 - To some extent 4 - To a large extent 5 - To a very large extent Don't know / no opinion / not applicable
Question 3.2.2 a) If the EU was to impose uniform disclosure requirements for some financial products, what would be the criterion/criteria that would trigger the reporting obligations? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Ouestion 3.2.2 b) If the EII was to impose uniform disclosure requirements
Question 3.2.2 b) If the EU was to impose uniform disclosure requirements for some financial products, should a limited number of principal adverse
impact indicators be required?
[©] 1 - Not at all
2 - To a limited extent
3 - To some extent
4 - To a large extent
5 - To a very large extent

Question 3.2.2 c) Please see a list of examples of disclosures that could also be required about the group of financial products that would be subject to standardised disclosure obligations for transparency purposes (in line with your answer to Q 3.2.2 above).

In your view, should these disclosures be mandatory, and/or should any other information be required about that group of financial products?

	1 (not at all)	(to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Taxonomy- related disclosures	•	•	©	©	©	•
Engagement strategies	•	0	0	0	0	•
Exclusions	•	0	0	0	0	0
Information about how ESG-related information is used in the investment process	•	•	•	•	©	©
Other information	•	0	0	0	0	0

Please specify what other information should be required about the financial products that would be subject to disclosure obligations:

2000 character(s) maximum sluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.

questions: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain as necessary your replies to questions 3.2.2 and its sub-

The following and last section of this questionnaire (section 4) includes questions about the potential establishment of a sustainability product categorisation system at EU level based on certain criteria that products would have to meet. It presents questions about different ways of setting up such system, including whether additional category specific disclosure requirements should be envisaged. There are therefore certain links between questions in this section (section 3) and questions in the last section of the questionnaire (section 4).

Question 3.2.3 If requirements were imposed as per question 3.2.1 and/or 3.2.2, should there be some additional disclosure requirements when a product makes a sustainability claim?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Please explain as necessary your replies to question 3.2.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that to assist retail investors with their investment decision, it is essential to receive accurate and comprehensible information on the actual sustainability-related commitment of the product. Additional information on the current status quo of the investments is also beneficial to allow investors to follow up on the actual development.

Sustainability product information disclosed according to the current requirements of the SFDR can be found in precontractual and periodic documentation and on financial market participants' websites, as required by Articles 6, 7, 8, 9, 10 and 11.

Question 3.2.4 In general, is it appropriate to have product related information spread across these three places, i.e. in precontractual disclosures, in periodic documentation and on websites?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 3.2.5 More specifically, is the current breakdown of information between precontractual, periodic documentation and websites disclosures appropriate and user friendly?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Please explain as necessary your replies to questions 3.2.4 and 3.2.5:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

It is essential that information requirements are designed to meet the needs of the customers. Experience shows that information, which is too detailed, too complex or simply too extensive is not read by customers. On the other hand, different customers may be interested in more detailed information on different subjects. The allocation of information to different channels (i. e. sectoral information documents and website) could be a means to meet both demands.

For the product information in accordance with Articles 8 to 11 SFDR, this would mean that a very short overview of the key information should be provided as part of the regular sectoral information documents. A reference to the website should be included where more detailed information is made available for customers who wish to know more.

The key information provided in the templates under Articles 8, 9 and 11 SFDR should be consistent with the

priorities set by the delegated Regulations under IDD and MiFID II. In our view, the dashboards proposed by the ESA in the consultation paper published in April 2023 would constitute a useful and practicable key information – however not as an add-on as proposed by the ESA, but as a replacement for the current templates.

Current website disclosures make it mandatory for product sustainability information to be publicly available. This includes portfolios managed under a portfolio management mandate, which can mean a large number of disclosures, as each of the managed portfolios is considered a financial product under the SFDR. A Q&A published by the Commission in July 2021 (see question 3 of section V of the consolidated questions and answers (Q&A) on the SFDR and its Delegated Regulation published on the ESAs websites) clarified that where a financial market participant makes use of standard portfolio management strategies replicated for clients with similar investment profiles, transparency at the level of those standard strategies can be considered a way of complying with requirements on websites disclosures. This approach facilitates the compliance with Union and national law governing the data protection, and where relevant, it also ensures confidentiality owed to clients.

Question 3.2.6 To what extent do you agree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
It is useful that product disclosures under SFDR are publicly available, (e.g. because they have the potential to bring wider societal benefits)	©	©	•	•	©	•
Confidentiality aspects need to be taken into account when specifying the information that should be made available to the public under the SFDR	0	0	0	•	0	0
Sustainability information about financial products should be made available to potential investors, investors or the public according to rules in sectoral legislation (e.g.: UCITS, AIFM, IORPs directives); the SFDR should not impose rules in this regard	0	•	0	0	0	0

Please explain as necessary your replies to question 3.2.6:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We generally see the merits of publicly available product disclosures. Publishing more detailed information on the website would allow for a reduction of the information which has to be provided as part of the sectoral information requirements and, thus, would help to avoid the current information overload. Please see our comments on Question 3.2.4 and 3.2.5 for further details. Furthermore, publicly available product information enables retail investors to compare products without having to initiate proceedings to conclude a contract. However, there may be products in the scope of SFDR-disclosure, where public disclosure seems to be not adequate, i.e. tailor-made products. If only a small circle of customers is able to invest in such a product, disclosure should only be available for these customers.

Current product-level disclosures have been designed to allow for comparability between financial products. The SFDR requires pre-contractual disclosures to be made in various documents for the different financial products in scope of the regulation. The disclosure requirements are the same, even though these documents have widely varying levels of detail or complexity, i.e. a UCITS prospectus can be several hundred pages long, while the Pan-European Pension Product Key Information Document (PEPP KID) comprises a few pages.

Question 3.2.7 To what extent do you agree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The same sustainability disclosure topics and the exact same level of granularity of sustainability information (i.e. same number of datapoints) should be required in all types of precontractual documentation to allow for comparability	©	©	•	•	•	•
The same sustainability disclosure topics should be required in all types of precontractual documentation to allow for comparability	0	0	©	•	0	0

Please explain as necessary your replies to question 3.2.7:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The objective of all precontractual information is to make the customer aware of the facts which are relevant for his investment decision. Experience shows that retail investors (usually consumers) have difficulties reading and digesting information which exceeds a few pages. Documents which are too long, too complex, or too detailed will not be read. Information requirements need to take account of this fact if they want to serve their objective.

Many sectoral regimes on precontractual information do not live up to this aspiration, as is made clear in the EU Commission's introductory remarks to this subsection. While we are aware that the review of the SFDR is not the forum in which to contemplate fundamental changes to the sectoral information requirements, care should be taken that the sustainability information does not aggravate the problem of information overload even further.

Therefore, we suggest that, regardless of the respective sectoral regime, the precontractual sustainability information under the SFDR should be as concise as possible. Customers should receive a short summary of key points on sustainability together with their sectoral precontractual information. The information should, furthermore, contain a reference (hyperlink) to the website of the financial market participant, where more detailed disclosures can be found. Please see our remarks on Questions 3.2.4 and 3.2.5 for further elaborations on this point.

Question 3.2.8 Do you believe that sustainability related disclosure requirements at product level should be independent from any entity level disclosure requirements, (i.e. product disclosures should not be conditional on entity disclosures, and vice-versa)?

0	Vac
	165

No

Don't know / no opinion / not applicable

Please explain as necessary your replies to question 3.2.8:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

An independent disclosure requirement could be motivating for medium and smaller entities to offer sustainable products. Some SME might have refrained from offering sustainable products in order to avoid the burden of having to fulfil the whole disclosure requirements.

The SFDR is intended to facilitate comparisons between financial products based on their sustainability considerations. In practice, investors, and especially retail investors, may not always have the necessary expertise and knowledge to interpret SFDR product-level disclosures, whether it is about comparing these disclosures to industry averages or credible transition trajectories.

Question 3.2.9 Do you think that some product-level disclosures should be expressed on a scale (e.g. if the disclosure results for similar products were put on a scale, in which decile would the product fall)?

- Yes
- No
- Don't know / no opinion / not applicable

Question 3.2.10 If you are a professional investor, where do you obtain the sustainability information you find relevant?

	1 (not at all)	(to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
From direct enquiries to market participants	•	•	•	•	•	•
Via SFDR disclosures provided by market participants	•	•	•	•	•	•

Question 3.2.11 If you are a professional investor, do you find the SFDR requirements have improved the quality of information and transparency provided by financial market participants about the sustainability features of the products they offer?

- 1 Not at all
- 2 Not really
- 3 Partially
- 4 Mostly
- 5 Totally

0

Please explain as necessary your replies to questions 3.2.10 to 3.2.11:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Professional investors need and use sustainability information for their investments. But the exact data needed by an institutional investor depends on the applicable investment strategy. Therefore, uniform disclosure requirements may provide the investor not with all relevant data for investment decisions. In this case the investor has to reach out to the investee. In other cases, investors may receive standardized data that is not relevant for the investment decision.

For disclosures to be effective, they need to be accessible and useable to end investors. We are seeking respondents' views about the need to further improve the accessibility and usability of this information, in particular in a digital context.

These questions are intended to complement question 42 in the <u>ESAs' joint consultation paper on the review of the SFDR Delegated Regulation (JC 2023 09)</u> which asks for criteria for machine readability of the SFDR Delegated Regulation disclosures.

Question 3.2.12 To what extent do you agree or disagree with the following statements?

	1 (totally disagree)	(mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Article 2(2) of the SFDR Delegated Regulation already requires financial market participants to make disclosures under the SFDR in a searchable electronic format, unless otherwise required by sectoral legislation. This is sufficient to ensure accessibility and usability of the disclosed information	•	©	•	©	•	0
It would be useful for all product information disclosed under the SFDR to be machine-readable, searchable and ready for digital use	0	0	0	•	0	0
It would be useful for some of the product information disclosed under the SFDR to be machine-readable and ready for digital use	0	0	•	0	0	0
It would be useful to prescribe a specific machine-readable format for all (or some parts) of the reporting under the SFDR (e.g. iXBRL)	0	0	0	•	0	0
It would be useful to make all product information disclosed under the SFDR available in the upcoming European Single Access Point as soon as possible	0	0	0	•	0	0
Entity and product disclosures on websites should be interactive and offer a layered approach enabling investors to access additional information easily on demand	0	0	0	•	0	0

Question 3.2.13 Do you think the costs of introducing a machine-readable
format for the disclosed information would be proportionate to the benefits i
would entail?

	1 - Not at all
	2 - Not really
	3 - Partially
0	4 - Mostly
	5 - Totally
	Don't know / no opinion / not applicable

Please provide any comments or explanations to explain your answers to questions 3.2.12 and 3.2.13:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

It is of utmost importance, that a potential format is consistent over all pieces of regulation (ESAP, ESRS etc.).

Current product-level disclosures have been designed to allow for comparability between financial products. These financial products and the types of investments they pursue can present differences.

Question 3.2.14 To what extent do you agree with the following statement?

"When determining what disclosures should be required at product level it should be taken into account: ..."

	1 (totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Whether the product is a wrapper offering choices between underlying investment options like a Multi-Option Product	•	0	0	0	•	•
Whether some of the underlying investments are outside the EU	0	0	0	•	0	0
Whether some of the underlying investments are in an emerging economy	0	0	0	•	0	0
Whether some of the underlying investments are in SMEs	0	0	0	•	0	0
Whether the underlying investments are in certain economic activities or in companies active in certain sectors	0	0	•	0	0	0
Other considerations as regards the type of product or underlying investments	0	0	0	©	0	•

Please explain your reply to question 3.2.14:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

For products which offer different underlying investment options, the approach chosen by the ESA in the current RTS, which is to disclose at the level of the investment options, has proven to be transparent and practicable. This approach should be maintained.

4. Potential establishment of a categorisation system for financial products

4.1 Potential options

The fact that Articles 8 and 9 of the SFDR are being used as de facto product labels, together with the proliferation of national ESG/sustainability labels, suggests that there is a market demand for such tools in order to communicate the ESG/sustainability performance of financial products. However, there are persistent concerns that the current market use of the SFDR as a labelling scheme might lead to risks of greenwashing (the Commission services seek respondents' views on this in section 1). This is partly because the existing concepts and definitions in the regulation were not conceived for that purpose. Instead, the intention behind them was to encompass as wide a range of products as possible, so that any sustainability claims had to be substantiated. In addition, a proliferation of national labels risks fragmenting the European market and thereby undermining the development of the <u>capital markets union</u>.

The Commission services therefore seek views on the merits of developing a more precise EU-level product categorisation system based on precise criteria. This section of the questionnaire asks for stakeholders' views about both the advantages of establishing sustainability product categories and about how these categories should work. When asking about sustainability product categories, the Commission is referring to a possible distinction between products depending on their sustainability objectives or sustainability performances.

Replies to questions in this section will help assess which type of investor would find product categories useful. Some questions relate to different possibilities as to how the system could be set-up, including whether disclosure requirements about products making sustainability claims should play a role. There are therefore certain links between questions in this section and section 3 on disclosures. Accordingly, respondents are invited to reply to questions in both sections, so that the Commission services can get insights into how they view disclosures and product categories separately, but also how they see the interlinkages between the two.

Given the high demand for sustainability products, questions in this section assume that any potential categorisation system would be voluntary. This is because financial market participants would likely have an interest in offering products with a sustainability claim. The questions in this section presume that only products that claim to fall under a given sustainability product category would be required to meet the corresponding requirements. However, this should not be seen as the Commission's preferred policy approach, as the Commission is only consulting on these topics at this stage.

If the Commission was to propose the development of a more precise product categorisation system, two broad strategies could be envisaged. On the one hand, the product categorisation system could build on and develop the distinction between Articles 8 and 9 and the existing concepts embedded in them (such as environmental/social characteristics, sustainable investment or do no significant harm), complemented by additional (minimum) criteria that more clearly define the products falling within the scope of each article. On the other hand, the product categorisation system could be based on a different approach, for instance focused on the type of investment strategy (promise of positive contribution to certain sustainability objectives, transition focus, etc.), based on criteria that do not necessarily relate to those existing concepts. In such a scenario, concepts such as environmental/social characteristics or sustainable investment and the distinction between current Articles 8 and 9 of SFDR may disappear altogether from the transparency framework.

Question 4.1.1 To what extent do you agree with the following statements?

	(totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Sustainability product categories regulated at EU level would facilitate retail investor understanding of products' sustainability-related strategies and objectives	0	•	0	©	0	©
Sustainability product categories regulated at EU level would facilitate professional investor understanding of products' sustainability-related strategies and objectives	0	•	0	0	0	0
Sustainability product categories regulated at EU level are necessary to combat greenwashing	•	0	0	0	0	0
Sustainability product categories regulated at EU level are necessary to avoid fragmenting the capital markets union	•	0	0	0	0	0
Sustainability product categories regulated at EU level are necessary to have efficient distribution systems based on investors' sustainability preferences	•	0	0	0	0	0
There is no need for product categories. Pure disclosure requirements of sustainability information are sufficient	0	0	0	•	0	0

Question 4.1.2 If a categorisation system was established, how do you think categories should be designed?

	1 (totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Approach 1: Splitting categories in a different way than according to existing concepts used in Articles 8 and 9, for example, focusing on the type of investment strategy of the product (promise of positive contribution to certain sustainability objectives, transition, etc.) based on criteria that do not necessarily relate to those existing concepts		•	©	©	©	©
Approach 2 : Converting Articles 8 and 9 into formal product categories, and clarifying and adding criteria to underpin the existing concepts of environmental/social characteristics, sustainable investment, do no significant harm, etc.	•	0	•	•	0	0

Please explain as necessary your replies to questions 4.1.1 and 4.1.2.

Please keep in mind that there are further questions in this section that elaborate on these first two questions:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We are not convinced that introducing new statutory categories for products with sustainability-related characteristics would be helpful at this moment. Considering the diversity of approaches and investment strategies on sustainability and also considering the dynamic development of this market, we are concerned that such categories would be very cumbersome to develop and would risk being outdated as soon as they enter into force. Furthermore, the past attempt to introduce an EU Ecolabel for financial products has demonstrated the difficulties of aligning political expectations with the realities on the market.

However, we would like to point to the fact that the current legal framework already features several categories for sustainability characteristics apart from Articles 8 and 9 SFDR, which offer substantial assistance to retail investors, and which could be built upon further:

- •The category "sustainable investment" in accordance with Article 2 (17) SFDR,
- the category "taxonomy-aligned investment" based on the determinations of the Taxonomy Regulation,
- the indicators for principle adverse impacts on sustainability as set out in Annex 1 of the RTS to the SFDR.

These categories offer several advantages:

- The concept is already known to market participants,
- they can be used to accurately describe a vast variety of different investment strategies,
- they are consistent with the current legal framework for disclosure (SFDR, Taxonomy, CSRD) and financial advice (IDD/MiFID II),
- many technical and legal questions have already been addressed by the ESA and the EU Commission at Level 3.

We would recommend strengthening and building upon these categories. For example, the definition of "sustainable investment" in accordance with Article 2 (17) SFDR should be clarified further to offer more legal certainty for retail investors and for FMP. To prevent greenwashing more guidance on the definition is needed. But a too strict definition would possibly exclude meaningful existing approaches to sustainable investments and prevent the development of new approaches. Therefore, we opt for more high-level guidelines that also include investments in the Transition.

Notwithstanding the development of any categories, the current purpose of the SFDR as a transparency regime should be maintained. In view of the diversity of sustainability-related investment strategies (and of retail investors' sustainability preferences), it is essential to provide a disclosure regime for products which do not fit into a statutory category.

However, in any case of establishing a categorization system, this system should reflect the following minimum requirements:

• Ensure fair, transparent, and easily understandable information for retail customers for all financial products in scope of such a categorization system. Different approaches and dimensions of sustainability should be permitted and reflected adequately and without hierarchy.

- The suitability for broadly diversified portfolios like a general account for life insurance products or multiasset funds must be ensured. As such, it is essential that the wide range of investment instruments that such portfolios are composed of (e.g., including government bonds) are covered by the metrics upon which the potential categorisation system would be built.
- No additional complexity: Be based on information provided under SFDR and not add a new level of complexity by introducing additional KPIs/information/metrics. However, investments supporting the transition efforts of the real economy should be considered as an additional element.
- Be aligned with the Sustainable Finance regulatory framework and related standards (incl. the Taxonomy and transition finance concepts).

If a categorisation system was established according to approach 1 of question 4.1.2

Question 4.1.3 To what extent do you agree that, under approach 1, if a sustainability disclosure framework is maintained in parallel to a categorisation system, the current distinction between Articles 8 and 9 should disappear from that disclosure framework?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 4.1.4 To what extent would you find the following categories of sustainability products useful?

	1 (not at all)	(to a limited extent)	(to some extent)	4 (to a large extent)	(to a very large extent)	Don't know - No opinion - Not applicable
A - Products investing in assets that specifically strive to offer targeted, measurable solutions to sustainability related problems that affect people						

and/or the planet, e.g. investments in firms generating and distributing renewable energy, or in companies building social housing or regenerating urban areas.			•			
B - Products aiming to meet credible sustainability standards or adhering to a specific sustainability- related theme, e.g. investments in companies with evidence of solid waste and water management, or strong representation of women in decision- making.	•		•			
C - Products that exclude investees involved in activities with negative effects on people and/or the planet	©	•	•	©	•	•
D - Products with a transition focus aiming						

to bring					
measurable					
improvements					
to the					
sustainability					
profile of the					
assets they					
invest in, e.g.					
investments in					
economic					
activities					
becoming					
taxonomy-					
aligned or in					
transitional	0	•	©	0	0
economic					
activities that					
are taxonomy					
aligned,					
investments in					
companies,					
economic					
activities or					
portfolios with					
credible					
targets and/or					
plans to					
decarbonise,					
improve					
workers'					
rights, reduce					
environmental					
impacts.					

If you think there are other possible useful categories, please specify:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Generally, product categories may be useful for clients. Nevertheless, any consideration of categories should keep in mind the existing regulatory framework, i.e., the sustainability preferences in the IDD / MiFID II. Therefore, any category should be oriented at this. Furthermore, any consideration of categories should keep in mind that alignment with the other pieces of the sustainable finance framework is key.

Question 4.1.5 To what extent do you think it is useful to distinguish between sustainability product category A and B described above?

- 1 Not at all
- 2 To a limited extent

0

3 - To some extent 4 - To a large extent 5 - To a very large extent Don't know / no opinion / not applicable Question 4.1.6 Do you see merits in distinguishing between products with a social and environmental focus? 1 - Totally disagree 2 - Mostly disagree 3 - Partially disagree and partially agree 4 - Mostly agree 5 - Totally agree Don't know / no opinion / not applicable Question 4.1.7 How many sustainability product categories in total do you think there should be? 1 category 2 categories 3 categories 4 categories 5 categories

Don't know / no opinion / not applicable

More than 5 categories

Question 4.1.8 Do you think product categories should be mutually exclusive, i.e. financial market participants should choose only one category to which the product belongs to in cases where the product meets the criteria of several categories (independently from subsequent potential verification or supervision of the claim)?

Yes

No

There is another possible approach

Don't know / no opinion / not applicable

Please explain your replies to questions 4.1.5, 4.1.6, 4.1.7 and 4.1.8:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

	1

Question 4.1.9 If a categorisation system was established that builds on new criteria and not on the existing concepts embedded in Articles 8 and 9, is there is a need for measures to support the transition to this new regime?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Please explain your reply to question 4.1.9 as necessary:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

In view of the diversity of sustainability-related investment strategies (and of retail investors' sustainability preferences), it is essential to provide a disclosure regime for products which do not fit into a statutory category. Notwithstanding the development of any categories, the current purpose of the SFDR as a transparency regime should, therefore, be maintained.

Question 4.1.10 What should be the minimum criteria to be met in order for a financial product to fall under the different product categories?

Could these minimum criteria consist of:

For product category A of question 4.1.4:

	1 (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Taxonomy alignment	0	•	0	0	0	©
Engagement strategies	0	0	0	•	0	0
Exclusions	0	0	•	0	0	0
Pre-defined, measurable, positive environmental, social or governance-related outcome	0	0	•	0	0	0
Other	0	0	0	0	0	0

Please explain your answers for product category A:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Regarding taxonomy alignment the current investable universe is too small for reasonable thresholds. Furthermore, it may be more important to invest more in the transition and not in activities, which are already transitioned. Therefore, in the absence of a transition taxonomy, we have doubts regarding taxonomy thresholds.

For product category B of question 4.1.4:

	1 (totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Taxonomy alignment	©	•	0	0	0	©
Engagement strategies	0	0	0	•	0	©
Exclusions	0	0	•	0	0	0
Pre-defined, measurable, positive environmental, social or governance-related outcome	0	0	•	0	0	0
Other	0	0	0	0	0	0

Please explain your answers for product category B:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Regarding taxonomy alignment the current investable universe is too small for reasonable thresholds. Furthermore, it may be more important to invest more in the transition and not in yet transitioned activities. Therefore, in the absence of a transition taxonomy, we have doubts regarding taxonomy thresholds.

For product category C of question 4.1.4:

	1 (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Taxonomy alignment	0	•	0	0	0	©
Engagement strategies	0	0	0	•	0	0
Exclusions	0	0	0	•	0	0
Pre-defined, measurable, positive environmental, social or governance-related outcome	0	•	0	0	0	0
Other	0	0	0	0	0	0

Please explain your answers for product category C:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Regarding taxonomy alignment the current investable universe is too small for reasonable thresholds. Furthermore, it may be more important to invest more in the transition and not in yet transitioned activities. Therefore, in the absence of a transition taxonomy, we have doubts regarding taxonomy thresholds.

For product category D of question 4.1.4:

	1 (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Taxonomy alignment	©	•	0	0	0	©
Engagement strategies	0	0	0	•	0	©
Exclusions	0	•	0	0	0	0
Pre-defined, measurable, positive environmental, social or governance-related outcome	0	0	0	•	0	0
Other	0	0	0	0	0	0

Please explain your answers for product category D:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Regarding taxonomy alignment the current investable universe is too small for reasonable thresholds. Furthermore, it may be more important to invest more in the transition and not in yet transitioned activities. Therefore, in the absence of a transition taxonomy, we have doubts regarding taxonomy thresholds.

Question 4.1.11 Should criteria focus to any extent on the processes implemented by the product manufacturer to demonstrate how sustainability considerations can constrain investment choices (for instance, a minimum year-on-year improvement of chosen Key Performance Indicators (KPIs), or a minimum exclusion rate of the investable universe)?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't No or N
Category A of question 4.1.4	•	•	•	•	•	(
Category B of question 4.1.4	•	•	•	•	•	(
Category C of question 4.1.4	•	©	•	•	•	(
Category D of question 4.1.4	•	•	•	•	•	(

Question 4.1.11 a) If the criteria should focus on he processes implemented by the product manufacturer, what process criteria would you deem most relevant to demonstrate the stringency of the strategy implemented?

5000 character(s) maximum	
including spaces and line breaks, i.e. stricter than the MS $\mbox{\scriptsize V}$	Vord characters counting method.

If a categorisation system was established according to approach 2 of question 4.1.2

Question 4.1.12 If a categorisation system was established based on existing Articles 8 and 9, are the following concepts of the SFDR fit for that purpose?

	1 (not at all)	(to a limited extent)	(to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
The current concept of 'environmental and/or social characteristics'	•	•	©	•	•	•
The current concept of 'sustainable investment'	•	©	©	•	•	•
The current element of 'contribution to an environmental or social objective' of the sustainable investment concept	©	•	•	•	•	
The current element 'do no significant harm' of the sustainable						

investment concept, and its link with the entity level principal adverse impact indicators listed in tables 1, 2 and 3 of Annex I of the Delegated Regulation		©	•	•	•
The current element of 'investee companies' good governance practices' of the sustainable investment concept	•		•		

Question 4.1.12 a) If you consider that the elements listed in question 4.1.12 are not fit for purpose, how would you further specify the different elements of the 'sustainable investment' concept, what should be the minimum criteria required for each of them?

	Your answer
'contribution to an environmental or social objective', element of the sustainable investment concept	
'do no significant harm', element of the sustainable investment concept	
'investee companies' good governance practices', element of the sustainable investment concept	

Question 4.1.12 b) Should the good governance concept be adapted to include investments in government bonds?

Yes

Question 4.1.12 c) Should the good governance concept be adapted to include investments in real estate investments?

- Yes
- O No
- Don't know / no opinion / not applicable

Question 4.1.13 How would you further specify what promotion of 'environmental/social characteristics' means, what should be the minimum criteria required for such characteristics and what should be the trigger for a product to be considered as promoting those characteristics?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

It is essential that the SFDR is maintained as a transparency regime for sustainability-related commitments of any kind. The fact that an FMP communicates a sustainability-related commitment with respect to a product should be sufficient to trigger the information requirements. Retail investors who are interested in sustainability characteristics of financial products should be able to rely on standardized information which permits to compare different products. This standardized information should be available for products with sustainability characteristics of any level of ambition, reflecting the diversity of sustainability preferences of retail investors. In line with the objective of the SFDR, which is to help retail investors who wish to base their investment decision on sustainability aspects, the information requirements should be triggered by commitments made by the FMP on future considerations of sustainability. Mere descriptions of a status quo, without any commitments for the future, should not be subject to the product information under the SFDR.

Question 4.1.14 Do you think that a minimum proportion of investments in taxonomy aligned activities shall be required as a criterion to:

	Yes	No	Don't know - No opinion - Not applicable
fall under the potential new product category of Article 8?	0	•	•

No

Don't know / no opinion / not applicable



Question 4.1.15 Apart from the need to promote environmental/social characteristics and to invest in companies that follow good governance practices for Article 8 products and the need to have sustainable investments as an objective for Article 9 products, should any other criterion be considered for a product to fall under one of the categories?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

In line with the objective of the SFDR, which is to help retail investors who wish to base their investment decision on sustainability aspects, the information requirements should be triggered by commitments made by the FMP on future considerations of sustainability. Mere descriptions of a status quo, without any commitments for the future, should not be subject to the product information under the SFDR.

4.2 General questions about the potential establishment of sustainability products categories

If a sustainability products categorisation system was established, products will need to be distinguished according to a set of pre-established criteria.

Question 4.2.1 In addition to these criteria, and to other possible cross-cutting /horizontal disclosure requirements on financial products, should there be some additional disclosure requirements when a product falls within a specific sustainability product category? This question presents clear links with question 3.2.3 in section 3.

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 4.2.1 a) Please see a list of examples of disclosures that could be required when a product falls within a specific sustainability product category.

Should this information be required when a product falls within a specific sustainability product category, and/or should any other information be required about those products?

	1 (not at all)	(to a limited extent)	(to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Taxonomy- related disclosures	©	•	©	•	©	0
Engagement strategies	0	0	0	•	0	0
Exclusions	0	0	0	•	0	0
Information about how the criteria required to fall within a specific sustainability product category have been met	•	•	•	•	•	•
Other information	0	0	0	•	0	0

Please specify to what other information you refer in your answer to question 4.2.1 a):

500	iu cnaracter(s)) maximum					
inclu	ding spaces a	and line breaks,	i.e. stricter than t	he MS Word char	acters counting m	nethod.	

Question 4.2.2 If a product categorisation system was set up, what governance system should be created?

	totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Third-party verification of categories should be mandatory (i.e. assurance engagements to verify the alignment of candidate products with a sustainability product category and assurance engagements to monitor on-going compliance with the product category criteria)	•	©	©	©	©	•
Market participants should be able to use this categorisation system based on a self-declaration by the product manufacturer supervised by national competent authorities	0	0	0	•	0	0
Other	0	0	0	0	•	0

Please explain your answer to Question 4.2.2:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

On 1.2.1:

Products falling into one of the new categories should provide the same information as products which make sustainability-related claims without falling into one of the categories. In order to avoid information overload, pre-contractual and sectoral periodic information should be limited to a very short key information (e. g. along the lines of the dashboard proposed by the ESA in their 2023 consultation document for the SFDR RTS, however not as an add-on as suggested by the ESA but as a replacement for the current templates). More detailed information should be accessible on the internet site of the FMP. Please see our comments on Question 3.2.4 and 3.2.5 for further details.

On 4.2.2:

We appeal to the EU Commission to ensure consistency with other applicable rules. Paragraph 2 (d) of Article 6 of the Unfair Commercial Practices Directive as currently discussed in the context of the proposed Directive on "empowering consumers for the green transition" will require that all green claims on future environmental performance are verified by an independent monitoring system. It is essential that overlaps and contradictions are avoided.

Question 4.2.3 If a categorisation system was established, to what extent do you agree with the following statement?

"When determining the criteria for product categories it should be taken into account..."

	1 (totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
whether the product is a wrapper offering choices between underlying investment options like a Multi-Option Product	•	0	0	•	0	0
whether the underlying investments are outside the EU	0	0	0	•	0	0
whether the underlying investments are in an emerging economy	0	0	0	0	0	0
whether the underlying investments are in SMEs	0	0	0	(0)	0	0
whether the underlying investments are in certain economic activities	0	0	•	0	0	0
other considerations as regards the type of product or underlying investments	0	0	0	0	0	0

Please explain your answer to question 4.2.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

For products with different underlying options (MOP), information should – as is the case under the current regime – be provided at the level of the underlying investment options. This is essential because in many cases, the distribution of the capital between different underlying investment options is not predetermined but varies according to the market situation.

4.3 Consequences of the establishment of a sustainability products categorisation system

As highlighted in section 2, any potential changes to the current disclosure regime and the creation of a categorisation system would need to take into account the interactions between the SFDR and other sustainable finance legislation. The following questions address these interactions for different legal acts, in such a scenario of regulatory changes in the arena of financial product disclosures and categorisation.

Question 4.3.1 The objective of the PRIIPs KID is to provide short and simple information to retail investors.

Do you think that if a product categorisation system was established under the SFDR, the category that a particular product falls in should be included in the PRIIPS KID?

Voc
YHY

No

Don't know / no opinion / not applicable

Please explain your answer to question 4.3.1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

It is important to note that the inclusion of sustainability information in the PRIIP KID is currently being discussed as part of the EU retail investment strategy (see our remarks in 2.6.1): A discussion of sustainability categories should therefore be conducted there and by no means in a parallel line of action. Furthermore, it is important to consider the "one in, one out" principle: In order for the PRIIP KID to remain a short and simple information, any additional information must be compensated by the deletion of another information.

Question 4.3.2 If new ESG Benchmarks were developed at EU level (in addition to the existing Paris-aligned benchmarks (PAB) and climate transition benchmarks (CTB), how should their criteria interact with a new product categorisation system?

	1 (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The criteria set for the ESG benchmarks and the criteria defined for sustainability product categories should be closely aligned	0	0	0	•	0	0
Other	0	0	0	0	0	0

Question 4.3.3 Do you think that products passively tracking a PAB or a CTB should automatically be deemed to satisfy the criteria of a future sustainability product category?

- Yes
- O No
- Don't know / no opinion / not applicable

Question 4.3.4 To what extent do you agree that, if a categorisation system is established, sustainability preferences under MiFID 2/IDD should refer to those possible sustainability product categories?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

4.4 Marketing communications and product names

Market participants are increasingly informing their clients about sustainability, both in the context of the SFDR and voluntarily in marketing communications and names. Potentially, any expression related to sustainability provided by market participants to describe and promote the entity or its products and services could mislead clients and other stakeholders if it does not appropriately consider the reasonable expectations.

The SFDR does address the issue of marketing communications in Article 13, prohibiting contradictions between such marketing communications and disclosures under the regulation. Article 13 also includes an empowerment for the European Supervisory Authorities to draft implementing technical standards on how marketing communication should be presented. This empowerment has not been used up to now.

Question 4.4.1 Do you agree that the SFDR is the appropriate legal instrument to deal with the accuracy and fairness of marketing communications and the use of sustainability related names for financial products?

- Yes
- No
- Don't know / no opinion / not applicable

Question 4.4.2 To what extent do you agree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	quantially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The introduction of product categories should be accompanied by specific rules on how market participants must label and communicate on their products	©	•	©	•	•	•
The use of terms such as 'sustainable', 'ESG', 'SDG', 'green', 'responsible', 'net zero' should be prohibited for products that do not fall under at least one of the product categories defined above, as appropriate	•	0	0	0	0	0
Certain terms should be linked to a specific product category and should be reserved for the respective category	•	0	0	0	0	0

Question 4.4.3 Would naming and marketing communication rules be sufficient to avoid misleading communications from products that do not fall under a product sustainability category?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Please explain your replies to questions 4.4.1, 4.4.2 and 4.4.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We are concerned that existing and forthcoming cross-sectoral regulation is not always adequately considered in the discussions on this point.

For decades, the Unfair Commercial Practices Directive (2005/29/EC – "UCPD") and the Unfair Terms Directive (93/13/EC) have been pursuing the aim of protecting consumers from misleading communication. During this time, these provisions have been constantly refined and amended. Their abstract rules form the basis of an extensive jurisprudence und supervisory practice. In this way, they provide civil courts and supervisory authorities with robust yet flexible means to deal with greenwashing when it arises.

The UCPD is currently amended to introduce additional rules for environmental claims. These rules deal with, inter alia, the use of "green" terminology when describing products (including product names) and with specific requirements for claims relating to future environmental performance.

When developing and marketing products to retail investors, FMP have to comply with all of the abovementioned provisions, in addition to any sectoral requirements. Therefore, when the introduction of new requirements is considered, it is essential that sector-specific and cross-sectoral legislation are viewed not in isolation from each other but as one set of rules. Otherwise overlaps, contradictions and superfluous bureaucracy could discourage the development and distribution of sustainable products.

Additional information

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can upload your additional document(s) below. Please make sure you do not include any personal data in the file you upload if you want to remain anonymous.

The maximum file size is 1 MB.

You can upload several files.

Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

Useful links

More on this consultation (https://finance.ec.europa.eu/regulation-and-supervision/consultations/finance-2023-sfd implementation_en)

Consultation document (https://finance.ec.europa.eu/document/download/99bc25fe-4dd8-4b57-ab37-212b5ab05c41 en?2023-sfdr-implementation-targeted-consultation-document en.pdf)

More on sustainability-related disclosure in the financial services sector (https://finance.ec.europa.eu/sustainable-finance/disclosures/sustainability-related-disclosure-financial-services-sector_en)

<u>Specific privacy statement (https://finance.ec.europa.eu/document/download/a08edb89-59d8-44f8-873f-7a0f08b2f4c1_en?2022-sfdr-implementation-specific-privacy-statement_en.pdf)</u>

Related targeted consultation (https://finance.ec.europa.eu/regulation-and-supervision/consultations-0/public-consultation-implementation-sustainable-finance-disclosures-regulation-sfdr en)

Contact

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